

ANNEX 19

ESF 19 - MILITARY SUPPORT

PRIMARY: SC National Guard

SUPPORT: SC State Guard

I. INTRODUCTION

- A. The South Carolina National Guard (SCNG) will provide military support to civil authorities in accordance with the South Carolina Emergency Operations Plan (SCEOP) and existing South Carolina National Guard Operations Plans.
- B. When directed by the Governor or his representative, the Adjutant General will deploy SCNG personnel and equipment to assist civil authorities.

II. PURPOSE

Provide military support throughout South Carolina in times of a major or catastrophic disaster.

III. CONCEPT OF OPERATIONS

- A. The South Carolina National Guard is responsible for the coordination of all ESF-19 administrative, management, planning, training, preparedness/mitigation, response, and recovery activities to include developing, coordinating, and maintaining the ESF-19 SOP.
- B. All ESF-19 supporting agencies will assist the South Carolina National Guard in the planning and execution of the above.
- C. All ESF-19 personnel will train on the principles of the National Incident Management System (NIMS) and Incident Command and integrate those principles into ESF-19 planning and response operations.
- D. ESF-19 will advise the Director, SCEMD on SCNG capabilities and resources, ongoing mission status, troop numbers, estimated costs, and any other operational considerations.
- E. The Governor may order into State Active Duty (SAD) all or any part of the SCNG and/or the South Carolina State Guard to assist State and local officials. The Governor may request Federal Title 32 funding once the Governor orders the Guard to SAD.
- F. SCNG assistance is limited to missions that, because of experience and/or the availability of needed resources, can be accomplished by the SCNG more effectively than another agency of government.
- G. Military support to civil authorities will terminate as soon as civil authorities are capable of handling the emergency.

- H. As an emergency develops, or upon the occurrence of a disaster, the SCNG will dispatch its Military Support ESF cell to the SEOC.
- I. If necessary, the Adjutant General may bring National Guardsmen to their host armory in preparation for response operations. Units will execute this in an Inactive Duty Training (IDT) status when funds are available.
- J. ESF-19 will coordinate all valid mission taskings in support of on-going operations. It will execute mission taskings in support of overall State operations and coordinate mission requests in support of other ESFs.
- K. ESF-19 staff will assess missions, recommend SCNG assets to be applied to missions, and ensure the timely application of SCNG assets.
- L. Upon issuance of a Governor's Executive Order the Adjutant General will mobilize and stage personnel and equipment in and around the projected disaster area, as necessary to protect life and property, restore and preserve law and order, support response operations, and provide support to other ESFs as directed by SCEMD.
- M. SCNG resources will normally be committed as a supplement and enhancement to civil resources that are required to cope with the loss of essential public services, humanitarian aid, and property protection requirements caused by a civil emergency.
- N. The SCNG will contact the supported agencies' local Point Of Contact for mission coordination and will determine the number of personnel and type of equipment necessary for specific mission assignments.
- O. ESF-19 will coordinate closely with the Federal military organizations (Active Duty/Federalized Reservists) to include the Defense Coordinating Element to ensure proper coordination of all missions and mutual support where appropriate.

IV. ESF ACTIONS

The emergency operations necessary for the performance of this function include but are not limited to:

- A. Preparedness
 - 1. Maintain a list of personnel and equipment for deployment into disaster areas for sustained operations.
 - 2. Organize and staff ESF-19 with the capability to report to the SEOC as part of the SERT, equipped and prepared to function on a 24-hour schedule.

3. Planning.

- a. Develop plans for the quick alert, notification, and assembly of units to be called to State Active Duty/Title 32.
- b. Integrate the National Response Framework and the National Incident Management System (NIMS) principles in all planning.
- c. Develop plans to provide equipment and personnel support as required across the entire spectrum of ESFs.
- d. Plans should especially emphasize support of:
 - Evacuation operations
 - Security operations
 - Debris/obstruction clearance operations
 - Water purification operations
 - Supply
 - Flood operations
 - Transportation and distribution of supplies.

4. Training.

- a. Ensure ESF-19 staff is trained on the SCEOP, the SEOC SOP, WebEOC, and any pertinent SCNG plans and procedures.
- b. Ensure ESF-19 Staff is trained annually on plans and responsibilities and participate in state emergency management exercises and workshops.
- c. Support the Emergency Management Assistance Compact (EMAC) system by ensuring ESF personnel are trained on EMAC responsibilities, by pre-identifying assets, needs and resources that may be allocated to support other states, and by maintaining related information in WebEOC.
- d. Ensure all ESF-19 personnel are familiar with integrate the National Response Framework and the National Incident Management System (NIMS) principles. This familiarization will include, but is not be limited to:
 - The corresponding Federal Annex
 - Federal counterpart concepts and actions,

- The responsibilities the make-up, functions and responsibilities of the Joint Field Office (JFO).
- e. All ESF personnel must complete all required NIMS training, as outlined in the Department of Homeland Security (DHS) training guidance.
- 5. Ensure procedures are in place to document costs for any potential reimbursement.

B. Response

1. ESF-19 activate upon notification by SCEMD that an emergency condition exists or is imminent requiring activation of the SERT or the personnel and resources of the SCNG.
 - a. As an emergency develops, or upon the occurrence of a disaster, the SCNG will dispatch its Military Support ESF cell to the SEOC.
 - b. If necessary, the Adjutant General may bring National Guardsmen to their host armory in preparation for response operations. Units will execute this in an Inactive Duty Training (IDT) status when funds are available.
2. Upon issuance of a Governor's Executive Order the Adjutant General will mobilize and stage personnel and equipment in and around the projected disaster area, as necessary to support State operations in the following areas:
 - Support evacuation operations
 - Support search and rescue operations
 - Transportation of supplies
 - Provide and operate power generation equipment
 - Provide engineering support
 - Coordinate with appropriate ESFs to conduct aviation operations
 - Conduct security operations in support of law enforcement
 - Conduct debris clearance operations
 - Conduct water supply/purification operations
 - Communications support
 - Support logistics staging area operations
 - Support firefighting and HAZMAT operations

- Support county Points of Distribution (PODs), as coordinated
3. ESF-19 will coordinate all valid mission taskings in support of on-going operations. It will execute mission taskings in support of overall State operations and coordinate mission requests in support of other ESFs.
 - a. ESF-19 staff will assess missions, recommend SCNG assets to be applied to missions, and ensure the timely application of SCNG assets.
 - b. SCNG resources will normally be committed as a supplement and to assist civil resources coping with the loss of essential public services, humanitarian aid, and property protection requirements.
 - c. The SCNG will contact the supported agencies' local Point Of Contact for mission coordination and determine the number of personnel and type of equipment necessary for specific mission assignments.
 4. Identify and obtain required resources. Prioritize and allocate available supporting resources.
 5. SC Mass Transportation Evacuation Plan.
 - a. Support the SC Mass Transportation Evacuation Plan by providing personnel and equipment.
 - b. Within the overall plan, provide support for the intake, processing, loading, unloading of evacuees and augmentation of security for designated embarkation and debarkation points.
 - c. Provide support to local law enforcement for security operations (i.e. – area entry control points and traffic control points).
 6. Identify and provide a Liaison Officer for each EMAC request for NG assets to facilitate arrival and onward movement of EMAC support at appropriate EMAC Mobilization Units and Staging Areas.
 7. Assist the Logistics Cell in supporting logistical staging areas to include:
 - a. Coordinating, staffing, and equipping logistic staging areas.
 - b. Providing transportation to and assisting with material handling at logistic staging areas.
 8. The SC JOC will establish and maintain communication with all deployed SCNG units, to include coordinating and monitoring movement of units from home armories to forward Areas of Operations.

C. Recovery

1. Recovery operations begin the process of returning the community infrastructure and services to normal status.
2. ESF-19 will continue to provide military support to civil authorities during the recovery period.
3. Military assets will incrementally withdraw as coordinated through the SEOC and as services are either contracted to the civilian sector or local/State agencies regain control utilizing organic resources.
4. ESF-19 will support long-term recovery priorities as identified the Long-Term Recovery Committee and by and will provide representation on the Recovery Task Force.
5. Assist the Logistics Cell in supporting logistical staging areas to include:
 - a. Coordinating, staffing, and equipping logistic staging areas.
 - b. Providing transportation of State-owned materials to and assisting with material handling at logistic staging areas.

D. Mitigation

1. Support and plan for mitigation measures including monitoring and updating mitigation actions in the State Hazard Mitigation Plan.
2. Review, evaluate and comment on proposed State Hazard Mitigation Plan amendments, upon initiation and within review period.
3. Support requests and directives from the Governor and/or FEMA concerning mitigation and/or re-development activities.
4. Document matters that may be needed for inclusion in agency or state/federal briefings, situation reports and action plans.

V. RESPONSIBILITIES

A. General

ESF-19 must train personnel on EMAC procedures to include: identifying agency resources to sustain emergency operations, pre-scripting anticipated needs on specific EMAC messages, and listing agency resources available for interstate and intrastate mutual aid missions.

B. South Carolina National Guard

1. Identify and assign SCNG personnel to staff ESF-19 in the SEOC.

2. Notify all ESF-19 supporting agencies upon activation.
3. Provide military support for functions as outlined in paragraph IV.
4. Coordinate with Air Branch Operations and provide personnel as required.
5. Provide aircraft, aircrews, ground operations personnel and communications for transportation of emergency officials, personnel, light-load cargo, and for various aerial reconnaissance flights.

C. South Carolina State Guard

1. Identify, train, and assign personnel to maintain contact with and prepare to execute missions in support of ESF-19 during periods of activation.
2. Provide personnel support.
3. Coordinate State Guard tasks with SC JOC.

VI. FEDERAL ASSISTANCE

- A. This Annex has no counterpart in the National Response Framework (NRF).
- B. ESF-19 will coordinate mission tasking with the Defense Coordinating Element when DOD resources are committed to ensure efficiency and effectiveness of operations.